



**Rick Staly, Sheriff**  
**FLAGLER COUNTY SHERIFF'S OFFICE**

*"An honor to serve, a duty to protect."*

**MEMORANDUM**

DATE: January 15, 2026  
TO: Sheriff R. Staly  
VIA: Chain of Command  
FROM: Chief D. Engert  
RE: **2025 Annual PREA Report**

**History:**

The Prison Rape Elimination Act (PREA) was established in 2003 by the United States Congress to address the problem of sexual abuse and sexual harassment of persons in the custody of U.S. correctional agencies. PREA has profoundly impacted the field of corrections. State and local law enforcement leaders play a critical role in establishing a culture of zero tolerance for sexual assaults in confinement. Among other things, PREA requires the implementation of policies and procedures to prevent, detect, and respond to sexual abuse in our nation's lockups, local jails, and correctional facilities. These policies and procedures protect detainees and officers, may limit an agency's exposure to liability, and can certainly bolster the agency's reputation in the community.

**Major Provisions of PREA include:**

- Adherence to a zero-tolerance standard for the incidence of inmate sexual assault and rape
- Development of standards for detection, prevention, reduction, and punishment of prison rape
- Collection and dissemination of information on the incidence of prison rape

The Flagler County Sheriff's Office has adopted the following initiatives to prevent and detect PREA-related incidents and provide a safe and secure environment to inmates:

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- The Inmate Orientation Handbook includes a reference to a zero tolerance of sexual misconduct, which is provided to each inmate, along with a pamphlet entitled Sexual Assault Awareness in two languages (English, Spanish), and language assistance is afforded to inmates who do not speak/read English or Spanish.
- There are PREA posters in the two languages throughout housing units.
- PREA has been incorporated into annual training classes, as well as PREA updates and

2025 PREA Complaints

Complaint Type	Number of Complaints	Substantiated	Unsubstantiated	Unfounded	Investigation Ongoing/Notified Affected Agency
Inmate on Inmate Nonconsensual Sex	6	0	0	3	3
Inmate on Inmate Abusive Sexual Contact	0	0	0	0	0
Inmate on Inmate Sexual Harassment	7	0	2	5	0
Staff on Inmate Sexual Misconduct	1	0	0	1	1
Staff on Inmate Sexual Harassment	6	0	1	4	0
<b>Total</b>	<b>20</b>	<b>0</b>	<b>3</b>	<b>13</b>	<b>4</b>

**Conclusion**

The FCSO is firmly committed to continual, progressive culture change and continues to direct the implementation of the PREA standards. Additionally, the FCSO is dedicated to providing safe, secure housing for incarcerated individuals in Flagler County.

*This report complies with PREA Standards 115.88 (c) -Data Review, which states, "The agency's report shall be approved by the agency head and made readily available to the public through the website or through other means.*

Cc: Accreditation

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